

Message Text

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ACTION EUR-25

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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 3890

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INFO AMEMBASSY ANKARA

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY VIENNA

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 0573

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: AILIES CONTINUE DISCUSSION OF FLANK SECURITY

VIENNA FOR USDEL MBFR

REF: A) STATE 17634; B) USNATO 539

SUMMARY: AT FEB 1 SPC MEETING TURKISH REP STATED ANKARA'S VIEWS THAT A DIRECT PARTICIPANT SHOULD INTRODUCE FLANK ISSUE IN A PLENARY, WITH TURKS ADDRESSING DETAILS THEREAFTER; THAT PARA 30 MEASURES ARE NECESSARY FOR THE PRACTICAL IMPLEMENTATION OF PRINCIPLES IN PARAS 17 AND 22 OF CM(73)83; AND THAT IT WOULD BE A "DISCRIMINATION" AGAINST THE FLANKS FOR ALLIES TO PUT ASIDE PARA 30 MEASURES WHILE STUDYING PARA 29 MEASURES. ACTION REQUESTED: GUIDANCE ON POINTS IDENTIFIED IN PARA 7 BELOW IN TIME FOR FEB 8 SPC MEETING. WOULD ALSO APPRECIATE U.S. DELMBFR'S COMMENTS ON TIMING OF INTERVENTIONS ON SECRET

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FLANK SECURITY. END SUMMARY

1. FOLLOWING A REPORT BY MC REP ON AVAILABLE STUDIES AND NATIONAL CONTRIBUTIONS ON FLANK SECURITY PROBLEM (POUCHED WASHINGTON AND

VIENNA), TURKISH REP (TULUMEN) READ FROM LENGTHY INSTRUCTION REFLECTING ANKARA'S INCREASINGLY FIRM VIEW ON ACTIONS ALLIES SHOULD TAKE ON FLANK QUESTION (TEXT OF SPEAKING NOTE REF B).

2. GREEK REP (MOLYVIATIS) SUPPORTED TURKISH PROPOSAL. PROCEDURALLY, HE SUGGESTED ALLIES FIRST DECIDE ON CONTENTS OF INTERVENTIONS, AND THEN EXAMINE PARA 30 AS WELL AS ANY OTHER MEASURES WHILE NEGOTIATORS WERE ACTUALLY MAKING INTERVENTIONS IN VIENNA. NORWEGIAN REP (KRISTVIK) EXPANDED IDEA AND SAID SPC SHOULD DEVELOP OVERALL ALLIED POSITION ON FLANK QUESTION, TO INCLUDE SUBSTANTIVE THRUST, TACTICAL APPROACHES, AND DETAILS OF ANY MEASURES PROPOSED.

3. U.S. REP SAID THAT ALLIES SHOULD REGARD U.S. PROPOSAL ON GENERAL INTERVENTIONS AS A BASIS FOR BUILDING A NEGOTIATING RECORD. THEY COULD

THEN CITE IT IN CALLING EVENTUALLY FOR INCLUSION IN THE AGREEMENT OF A SPECIFIC PROVISION COVERING FLANK SECURITY. AS FOR SPECIFIC MEASURES IN PARA 30, U.S. REP SAID ALLIES WERE FAMILIAR WITH U.S. CONCERNS OVER MULTIPLE DANGERS OF INCREASING THE ZONE IN WHICH THE MBFR MEASURES MIGHT APPLY BEYOND THE NGA. U.S. AND OTHER HAD SPOKEN TO IMPLICATIONS OF RECIPROCITY IN MANY FORA AND ON VARIOUS SUBJECTS - NOT ONLY FLANK QUESTION. ON QUESTION OF STUDY OF PARA 30 MEASURES, HE RECALLED THAT U.S. HAD AGREED IN CM(73)83 TO DO SO AND WAS NOT BACKING AWAY FROM THAT AGREEMENT. IF ALLIES WISHED TO MAKE SPECIFIC PROPOSALS AS A BASIS FOR FURTHER STUDY OF THESE MEASURES IN SPC OR MBFR WORKING GROUP, HE SAID HE WOULD BE PREPARED TO ASK FOR GUIDANCE ON SUCH PROPOSALS, ALTHOUGH HE WAS NOT OPTIMISTIC THAT THE RESPONSE WOULD BE POSITIVE. IN CONCLUSION, HE URGED THAT ALLIES SEEK INSTRUCTIONS ON U.S. PROPOSAL FOR AN AGREEMENT PROVISION. WHILE LANGUAGE OF SUCH A PROVISION WOULD AVOID SPECIFICS, IT WOULD TAKE INTO ACCOUNT UNDERLYING CONCERNS WHICH HAD BROUGHT ABOUT INCLUSION OF PARA 30 MEASURES IN CM(73)83.

4. GREEK REP HOPED THAT U.S. APPROACH WAS NOT LEADING TO ABANDONMENT OF ALLIED CONSIDERATION OF SPECIFIC PARA 30 MEASURES. HE
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URGED THAT ALLIES CONSIDER TOTAL PROBLEM IN BRUSSELS, INCLUDING CHARACTER OF INTERVENTIONS. U.S. REP RECALLED HIS EARLIER POINT THAT VIENNA SHOULD WORK OUT CONTENT OF STATEMENTS TO BE MADE TO THE EAST, AND THAT THIS ACTIVITY WAS INAPPROPRIATE FOR SPC TO EXPLORE. TURKISH REP REJOINED THAT KEY ISSUE ON INTERVENTIONS WAS THEIR SUBSTANTIVE SCOPE, AND THAT ALLIES SHOULD DETERMINE THIS IN BRUSSELS. FURTHERMORE, TURKEY WOULD NOT FIND INTERVENTION IDEA USEFUL IF ALLIES WERE ONLY GOING TO MAKE GENERAL STATEMENTS ON FLANK SECURITY.

5. ON U.S. PROPOSAL FOR AN AGREEMENT PROVISION, TURKISH REP WANTED TO KNOW HOW ALLIES COULD DEFINE SUCH A PROVISION WITHOUT FIRST DISCUSSING SPECIFIC MEASURES IN PARA 30 WITH THE EAST.

IT WOULD BE OF NO USE FOR ALLIES TO CONSIDER A PROVISION BEFORE DOING HOMEWORK ON PARA 30 MEASURES THEMSELVES. HE THEREFORE SUGGESTED THAT U.S. COME FORWARD WITH A FORMULATION OF ITS PROPOSED PROVISION.

6.SPC AGREED TO COME BACK TO QUESTION ON FEB 8, DURING WHICH IT WOULD FURTHER DISCUSS SCOPE OF INTERVENTIONS; U.S. PROPOSAL FOR AN AGREEMENT PROVISION; AND QUESTION OF A TURKISH STATEMENT TO BE MADE IN A FUTURE PLENARY. TURKISH REP SAID THAT SUCH A STATEMENT WOULD BE SEEN AS PART OF A BUILD-UP OF THE ALLIED POSITION, AND SHOULD THEREFORE INCLUDE PROVISION FOR MEASURES FOR THE FLANKS.

7. COMMENT: IT IS LIKELY THAT SPC ON FEB 8 WILL AGREE TO STUDY PARA 30 MEASURES IN PARALLEL WITH FORMULATION OF AN AGREEMENT PROVISION. WE BELIEVE THAT OUR BEST TACTICS WOULD BE TO FOCUS ATTENTION ON AN AGREEMENT PROVISION, LEAVING IT FOR OTHERS TO MAKE FURTHER PROPOSALS ON PARA 30 MEASURES. IF WASHINGTON AGREES WITH THIS TACTIC, IT WOULD BE HELPFUL TO HAVE WITHIN THE NEXT THREE WEEKS THE DRAFT FORMULATION -- FOR ELEMENTS OF SUCH A FORMULATION -- OF A PROVISION ON UNDIMINISHED SECURITY. IF WE LEAVE IT TO FLANKS TO TABLE A CONTRIBUTION ON SUCH A PROVISION, THEY MAY WELL NOT DO SO UNTIL AFTER STUDY OF ALL PARA 30 MEASURES.

8. WITH RESPECT TO GREEK AND TURKISH SUGGESTION THAT ALLIES IN NATO AGREE TO THE SCOPE OF INTERVENTIONS ON FLANK SECURITY IN VIENNA, WE PLAN TO CONTINUE RESISTING THIS IDEA, AND WILL ARGUE THAT ALLIES SHOULD LEAVE IT TO AHG TO WORK OUT SCOPE AND DETAILS OF SUCH INTERVENTIONS. WE WOULD APPRECIATE USDEL MBFR'S
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VIEW ON TURKISH SUGGESTION THAT A DIRECT PARTICIPANT LEAD OFF INTERVENTION PROGRAM ON FLANK SECURITY AS WELL AS ESTIMATE ON WHEN SUCH INTERVENTIONS MIGHT TAKE PLACE. WE RECALL THAT AHG CHAIRMAN'S REPORT FOR JANUARY 7-13 (VIENNA 399) MENTIONED THAT PRESENTATION ON FLANK SECURITY MIGHT TAKE PLACE AT THE 6TH PLENARY. END COMMENT
RUMSFELD

SECRET

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